Freedom of Information Act Office Arlington, VA 22202

SEP 2.5 2006



FOIA Case Number: TSA06-0854

Mr. Edward Hasbrouck 1130 Treat Avenue San Francisco, CA 94110

Dear Mr. Hasbrouck:

This letter is in response to your Freedom of Information Act (FOIA) request dated July 28, 2006, in which you requested any and all documentation pertaining to Mr. Edward Hasbrouck, specifically:

 Any and all documents pertaining to and/or resulting from an incident at Dulles International Airport (IAD) on or about May 14, 2006,

 Any and all documents pertaining to and/or resulting from correspondence between Mr. Edward Hasbrouck and Mr. Peter Pietra in the TSA Privacy Act Office and Mr. Nico Melendez in the TSA Public Affairs Office.

 Any and all policy discussions pertaining to and/or resulting from the incident at Dulles International Airport on or about May 14, 2006 and correspondence with Mr. Edward Hasbrouck maintained by the TSA Privacy Office, Public Affairs Office and Dulles International Airport, and

 Any and all video recordings of the incident at Dulles International Airport on or about May 14, 2006.

We have processed your request under the FOIA, 5 U.S.C. § 552. A search within the Transportation Security Administration's (TSA) Office of Privacy Policy and Compliance, Office of Strategic Communications and Public Affairs, Office of Chief Counsel and the Offices of the Federal Security Director and Local Counsel at IAD was conducted and 44 pages responsive to your request were found. The documents have been reviewed and 11 pages constituting an incident report and shift log are being withheld in part pursuant to Exemptions 2, 3, 6, 7(C) and 7(F) of the FOIA. In response to item 2 of your request, 5 pages of emails are being released in their entirety. 33 pages of emails responsive to item 2 of your request are being withheld in full pursuant to Exemption 5 of the FOIA. A detailed explanation of all applicable exemptions is provided below.

Exemption 2 of the FOIA exempts from mandatory disclosure records that are "related solely to the internal personnel rules and practices of an agency." The courts have interpreted the exemption to encompass two distinct categories of information:

- internal matters of a relatively trivial nature -- often referred to as "low 2" information;
 and
- (2) more substantial internal matters, the disclosure of which would risk circumvention of a legal requirement -- often referred to as "high 2" information.

We have determined that certain portions of the requested records are properly withheld from disclosure as "high" (b)(2) information, in that they contain internal administrative and/or personnel matters to the extent that disclosure would risk circumvention of a regulation or statute or impede the effectiveness of law enforcement activities. A more detailed explanation follows.

Sensitive materials are exempt from disclosure under "high" 2 when the requested document is predominantly internal, and disclosure significantly risks circumvention of a regulation or statute, including civil enforcement and regulatory matters. Whether there is any public interest in disclosure is legally irrelevant. Rather, the concern under "high" 2 is that a FOIA disclosure should not benefit those attempting to violate the law and avoid detection.

Portions of the requested records are considered Sensitive Security Information (SSI) and are exempt from disclosure under Exemption 3 of the FOIA. Exemption 3 permits the withholding of records specifically exempted from disclosure by another Federal statute. Section 114(s) of title 49, United States Code, exempts from disclosure of Sensitive Security Information that "would be detrimental to the security of transportation" if disclosed. The TSA regulations implementing Section 114(s) are found in 49 CFR Part 1520.

Pursuant to Section 1520.5(b)(6)(i), details of any security inspection or investigation of an alleged violation of aviation or maritime transportation security requirements of Federal law that would reveal a security vulnerability, including the identity of the Federal special agent or other Federal employee who conducted the inspection or audit constitute SSI and is exempt from disclosure.

Pursuant to Section 1520.5(b)(8)(i), specific details of aviation or maritime transportation security measures, both operational and technical, whether applied directly by the Federal government or another person, including security measures or protocols recommended by the Federal government constitutes SSI and is exempt from disclosure.

Exemption 5 of the FOIA protects from disclosure those inter- or intra-agency documents are normally privileged in the civil discovery context. The three most frequently invoked privileges are the deliberative privilege process, the attorney work-product privilege, and the attorney-client privilege. Of those, we have determined that some of the documents responsive to your request are appropriately withheld under the deliberative process privilege and the attorney-client privilege. Under the deliberative process privilege, disclosure of those records would injure the quality of future agency decisions by creating public confusion resulting from disclosure of reasons and rationales that were not in fact ultimately the grounds for agency action. Secondly, this information is also being withheld under the attorney-client privilege. This privilege protects the communications between an attorney and his/her client relating to a matter for which the client has sought legal advice, as well as to protect facts divulged by client to attorney and any opinions given by an attorney based on these facts.

Exemption 6 of the FOIA permits the government to withhold all identifying information that applies to a particular individual when the disclosure of such information "would constitute a clearly unwarranted invasion of personal privacy." This requires a balancing of the public's right to disclosure against the individual's right to privacy. After performing this analysis, we have determined that the privacy interest in the identities of individuals in the records you have requested

outweigh any minimal public interest in disclosure of the information. Please note that any private interest you may have in that information does not factor into the aforementioned balancing test.

Exemption 7(C) of the FOIA permits the government to withhold all law enforcement information the disclosure of which "could reasonably be expected to constitute an unwarranted invasion of personal privacy." Based upon the traditional recognition of strong privacy interests in law enforcement records, categorical withholding of information that identifies third parties in law enforcement records is ordinarily appropriate. As such, we have determined that the privacy interest in the identities of individuals in the records you have requested clearly outweigh any minimal public interest in disclosure of the information. Please note that any private interest you may have in that information does not factor into this determination.

In reviewing the requested records, we have determined that certain information is law enforcement information about a person properly withheld under Exemption 7(F) of the FOIA, in that disclosure of information about the individual could reasonably be expected to endanger his or her life or physical safety. Please note that, unlike the personal privacy protection afforded by other exemptions of the FOIA, no public interest balancing test is required under Exemption 7(F). Indeed, information is properly withheld whenever there is a reasonable likelihood of its disclosure risking physical harm to someone.

No records responsive to items 3 or 4 of your request were found.

Parlet

There is no charge associated with processing this request.

Administrative appeal from this determination may be made in writing to Tamara L. Miller, Special Counselor, Office of the Special Counselor, Transportation Security Administration, 601 South 12th Street, East Building, E7-121S, Arlington, VA 22202-4220. Your appeal **must be submitted within 60 days** from the date of this determination. It should contain your FOIA request number and state, to the extent possible, the reasons why you believe the initial determination should be reversed. In addition, the envelope in which the appeal is mailed in should be prominently marked "FOIA Appeal." The Special Counselor's determination will be administratively final. If you have any questions pertaining to your request, please feel free to contact the FOIA Office at 1-866-364-2872 or locally at 571-227-2300.

Sincerely

FOIA Officer

Freedom of Information Act Office

Enclosure

Manager shift report, Summary of Supervisor meeting and Summary of overtime usage during shift

Non-Responsive

16:30 16:304 17:304 17:45 18:00 | 62,63 | 1520,5(b)(6i) | 1520,5(b)(Bi) 18:30 MWAA responded. Pax refused to show ID to AirServe and demanded 19:00 to see federal regulations. Pax had previous arrest records for similar incidents. Once the police gave him a warning he proceeded through the checkpoint without further incident. #0516-05-06. 19:304 leted: 5/14/2006 8/2/2006 Confidential Page 2

Delivery Method

Telephone

62,67F

Print Incident

General Information

Tracking Number INC2006IAD0476

Incident Date 05/14/2006

Incident Time 1900

Incident Type Unruly Passenger

Port IAD-Washington-Dulles International

Occurred At Checkpoint Yes

Checkpoint East Checkpoint

Location Passenger and Carry-on Screening Location

TSO Watch Notified?

Individuals Notified **Date Notified** Time Notified MWAA Police dispatch 05/14/2006 1908

TSA Dulles ICC 05/14/2006 1908 Telephone

Recorded By Reported By

Additional Information

Primary Carrier Involved United Airlines, Inc.

Secondary Carrier Involved

Indirect Carrier Involved

Flight Delay No

of Flights Length of Delay

(Cumulative) Terminal Evacuated No

Media Attention No Canine Team Utilized No

Specify Department

Direct/Connect Flight Direct

On Board Location

FAM Intervention No

Passenger Traveling Alone Yes

Number of Unruly Passengers

Time Passenger has been

Traveling

0

1

Flight Status

Flight Type. Domestic

Originating Port IAD-Washington-Dulles International

Scheduled Destination TPA-Tampa International

Actual Destination TPA-Tampa International **Subject Information**

Subject Name

Arrested

Cause Of Arrest

Charges Files

Hasbrouck, Edward John

No

No

Narrative Information

Incident Details

Edward J. Hasbrouck, Male, DOB attempted to bypass the airport security ID check and enter the TSA checkpoint for screening. Stopped HASBROUCK and explained the process of comparing the boarding pass with the passengers ID prior to his entering the TSA checkpoint. HASBROUCK Ignored and attempted to enter the checkpoint again. LEO's responded and questioned HASBROUCK who sald he questioned the airport representatives authority to compare his ID and boarding pass. HASBROUCK allowed his boarding pass and ID to be compared and was then allowed to enter the checkpoint without any further incidents. An NCIC report was conducted and it was found that HASBROUCK had been arrested for a similar incident. No flight delays were incurred.

Disposition

HASBROUCK did allow his ID and boarding pass to be compared, and was then allowed to continue on to his flight without any further incidents.

Status

Current State

Submitted For Review

Created By

Last Modified By

05/14/2006 2103

Status: Submitted For

05/14/2006 2103

Review

lame: Date: 05/14/2006 2103

WARNING: THIS DOCUMENT CONTAINS SENSITIVE SECURITY INFORMATION THAT IS CONTROLLED UNDER THE PROVISIONS OF 49 CFR PART 1520. NO PART OF THIS DOCUMENT MAY BE RELEASED WITHOUT THE WRITTEN PERMISSION OF THE UNDER SECRETARY OF TRANSPORTATION FOR SECURITY, WASHINGTON, DC 20592. UNAUTHORIZED RELEASE MAY RESULT IN CIVIL PENALTY OR OTHER ACTION. FOR U.S. GOVERNMENT AGENCIES, PUBLIC AVAILABILITY TO BE DETERMINED UNDER 5 U.S.C. 552.

62, 67F

IAD Report # 05/16-05-0[

Shift Supervisor Incident Report Package Checklist

	Incident Report
	Copy of Page with journal entries involving incident
- 1	Notification Checklist
	Skytel Pager receipt
***************************************	2 Copies of PARIS report (One of which will be attached to the ASI Report)
	Shift Supervisor Incident Report Package Checklist
Review the	package for the following:
1	PARIS Report is in the proper format
	Incident Report is complete with statements
Ī	Notification Checklist is utilized and complete
	Grammatical / Spelling errors
	TSOC notified within the 10-15 minute time limit
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Transportation Security Administration INCIDENT REPORT PAGE 2 I的常见Upon enterring the checkpoint, the passenger and TSU conducted the 62,67F screening of the passenger and his accessible property. Once the passenger and his Items were cleared, the passenger was free to travel. I called ICC at 1920 to report the 63, is now 1520,5(6)(61) 1520,5(6)(8;) REPORT # 0516-05-06 Hedy # He 120世紀 **(控用)基础**。

MARINGE LEGIS

UA 223 HAY 14 MEN WASH/MULLES MESAN FRANCISCO

GATE C17 BOARDS AT 7:15 PH

DESTRICT TRUTE BOSTIC COM U O16 2140284839 CPN 2 ISSES BY PLANTO BY GOODS LINES BOARDING PASS UA 00168716758

SEATING

2

HASBROUCK/EGLARD

UA 00168716753

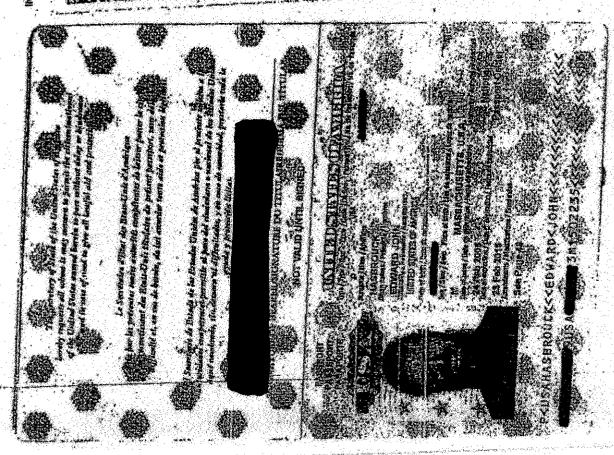
UA 223 HAY 14
PROH WASH/DULLES
TO SAN FRANCISCO

GATE C17 -GERARTS AT 7:45 PM

BOARDS AT 7:15 PH

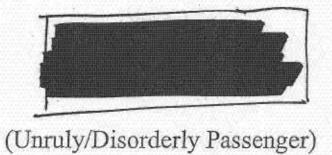
SEAT 74F

Y-CABIN 015 2140284839 CFN 2



Date:	05/14/06	Time:	190	0-1920	Ca	se #: 0516-05-06	
Incident Type, Code/Tier level:	Children	uly Passenger					
Where:	Lane 22						SHOWEN SH
Passenger Involved:	Edward J. He 94110 Flight	sbrouck, Male, DO Information: United	B Airlines UA22	Home Phone 41	5-824-8562, US Passport theduled to depart at 1945 hou	1130 Treat Ave. San Francis.	isco, CA
TSA Involved:	SM	TSA/IAD SPOT TO	am, STSO				
Section of the sectio	Time	Watch Officer	Caller - In	Caller - Out	Narrative		Transport of
Description of Incident:	1900		SM		Reported a MWAA PD.	Passenger in the queue outside of	llane 22 and
	1901			MWAA PD Dispatcher	Requested an officer responsible passenger.	nd to the queue outside of Lane 22	for an unruly
	1903			Page	TSA/IAD Senior Staff re: No outside of Lane 22,	otification Page to Unruly	Passenger
	1908		STSO	Δ	Reported that the was screened	Unruly Passenger is now and then allowed to continue	e passenge on his flight
	1912			Page	TSA/IAD Senior Staff respassinger was screened his flight.	Unruly Passenger is now and then allowed	the to continue
Notifications:	MWAA PD	Dispatch TSA	VIAD Senior S	taff		With a three districts	
How resolved?	Passenger	screened	and	then cleared to	continue on their flight.		
Report Status:			PA	RIS Report N	o: INC2006IAD0476		
ICC Officer	*** I TO COMPANY TO THE PARTY OF THE PARTY O						

62, 67 66,67 c 63, 1520.5(6)(6) 1520.5(6)(8) 1520.5(6)(9)



62

Sephatikahir da

DATE:

05/14/2006

INCIDENT#:

0516-05-06

PARIS#:

INC2006IAD0476

MWAA PD2
AFSD-LE202-306-

- SKYTEL Page......Addressees
- TSA IAD Compliance.....ASI on Duty

WHEN INCIDENT IS CLOSED

Send SKYTEL page to Addressees giving resolution

2.63

Time Watch Officer

19:01

62, 67F

19:03

19:27

62, 63 1520,516)(8i) 1520,516)(8i)

Icc, Dulles

From:

Sent:

Sunday, May 14, 2006 7:27 PM

To: Icc, Dulles

Subject:

Skytel Personal Messaging email Message

Unruly passenger is now a Passenger was allowed to continue to fly.

62,67F

62

62,63

1520.516)(6;) 1520.516)(8;)

Icc, Dulles

From:

Sunday, May 14, 2006 7:03 PM

Sent: To:

1 . 3

Subject:

lcc, Dulles Skytel Personal Messaging email Message

62

- Unruly Passenger: SM reports an unruly passenger in the queue outside of lane 22. MWAA PD responding. ICC

62,63 1520,5(6)(61) 1520,5(6)(81)

Pietra, Peter <TSA OCC>

From:

Pietra, Peter <TSA OCC>

Sent:

Friday, June 09, 2006 4:33 PM

To:

'Edward Hasbrouck'

Subject:

RE: follow-up to our conversation in S.F.

Ed-

I will look into the matter you raise in your blog. I will be out of the office for the next two weeks beginning Monday for Reserve duty, so you should not expect any response during that time.

With respect to your request for the content of any TSA report on the incident, please clarify whether you are seeking documents under the Freedom of Information Act (FOIA) so I can forward your request to that office for processing. You should direct a request for the content of any police report to the police.

The TSA Office of Inspections investigates allegations of criminal misconduct within the agency, or you may take your claim to a law enforcement agency. You should expect to file an affidavit under penalty of perjury attesting to the facts allegedly constituting the crime.

Peter A. Pietra Director, Privacy Policy & Compliance Transportation Security Administration peter.pietra@dhs.gov 571.227.3654

----Original Message----

From: Edward Hasbrouck [mailto:edward@hasbrouck.org]

Sent: Friday, June 09, 2006 1:00 PM

To: Pietra, Peter

Subject: follow-up to our conversation in S.F.

Dear Mr. Pietra:

Thank you for your offer to look into the events I reported in my article, "Unanswered questions at Dulles Airport", at:

http://hasbrouck.org/blog/archives/001065.html

The topic is an ongoing forcus of my reporting, and I would welcome any information you can provide for follow-up articles. I and other journalists have described some of the privacy threats in having any unverified or unknown person (who might be a stalker, idnetity thief, etc.) obtain information from one's ticket, boarding pass, or credentials (such as one's surname and record locator or airline and flight number, which could in many cases be memorized at a glance), in articles at:

http://hasbrouck.org/articles/watching.html http://hasbrouck.org/blog/archives/001056.html

I would be particularly interested in knowing (1) the contents of the police and/or TSA reports, including what papers and documents of mine they copied and whether they noted in their report(s) my *criminal* complaint that one

of the Airserv personnel misrepresented himself as a TSA employee, and (2) what, if any, action has been, is being, or will be taken by your office and/or others concerning this.

I'd also be interested in your comments, as the TSA's Director of Privacy Compliance, concerning compliance programs for privacy-related *criminal* laws. I've been unable to find any designated point of contact on the TSA or DHS Web sites for complaints of criminal violations of the Privacy Act (or other pravacy-related criminal laws) by TSA or DHS employees or agents, or any report on the numbers or nature of privacy-related criminal investigations or enforcement actions. I never received any acknowledgement or response to my previous such complaint, as attached, which is also available in the DHS docket where it was submitted and on my Web site at:

http://hasbrouck.org/articles/Hasbrouck TSA OMB comments-250CT2004.pdf

Again, thank you for your offfer to assist in clarifying this for me and, more importantly, for my readers.

Sincerely,

Edward Hasbrouck

Edward Hasbrouck edward@hasbrouck.org http://hasbrouck.org +1-415-824-0214

"The Practical Nomad: How to Travel Around the World" (3rd edition, 2004)
"The Practical Nomad Guide to the Online Travel Marketplace"
http://www.practicalnomad.com

Pietra, Peter <TSA OCC>

From: Sent:

Pietra, Peter <TSA OCC> Friday, June 09, 2006 6:29 PM

To:

'Edward Hasbrouck'

Subject:

RE: follow-up to our conversation in S.F.

Ed-

Do not put words in my mouth. I asked for clarification of whether you wanted it treated as a FOIA so I could forward it to that office as a courtesy to you. I did not require you to submit a separate request to the FOIA office, though you are free to do so. I also told you I had not yet investigated the matter, so why would you attribute anything to me about any purported police report? I tried to address each of your points in good faith. I will look into the matter you have complained of in your blog, and will let you know what I find. I will also forward to our FOIA office your request for records associated with the alleged incident so that they may process the request.

----Original Message----

From: Edward Hasbrouck [mailto:edward@hasbrouck.org]

Sent: Friday, June 09, 2006 5:39 PM

To: Pietra, Peter <TSA OCC>

Subject: Re: follow-up to our conversation in S.F.

On Fri, 9 Jun 2006 16:32:35 -0400 "Pietra, Peter <TSA OCC>" <Peter.Pietra@dhs.gov> wrote:

- > With respect to your request for the content of any
- > TSA report on the incident, please clarify whether
- > you are seeking documents under the Freedom of
- > Information Act (FOIA) so I can forward your request
- > to that office for processing.

To clarify, I believe that I would be entitled to these documents under both the Privacy Act and FOIA. In addition to any "TSA Report", I am interested in *all* documents or papers of mine which were copied by the TSA (or others to whom they may have given them when they took them away out of my sight), whether or not they were included in a "TSA report", and any documents or records related to these events or any follow-up TSA discussion or action related to them, including e-mail messages, photos, and video and audio recordings. If you are unwilling to provide these without a formal request under the Privacy Act and/or FOIA, please let me know.

- > You should direct a request for the content of > any police report to the police.

For the record, are you claiming that the TSA did not receive a copy of any police report?

> The TSA Office of Inspections investigates allegations > of criminal misconduct within the agency.

Thank you. Do you know if my 2 complaints (my compliant to the Privacy Office of a criminal violation of the Privacy Act in the creation of the Secure Flight Testing database without proper notice, and my complaint to Mr. Graham of the TSA regarding the false claim by an Airserv employee to be a TSA employees) have been forwarded to that office? If not, please forward them to that office, as I am unable to find a listing or point of contact for

that office on the TSA.gov Web site.

> or you may take your claim to a law enforcement agency.

I have been trying -- unsuccessfully -- to find out which law enforcement agency is responsible for enforcement of the criminal provisions of the Privacy Act.

I had thought that law enforcement, particularly with regard to privacy-related laws such as the Privacy Act and to compliance by or related to the TSA, *might* be encompassed within your responsibility for "Privacy Compliance".

Just to be clear, are you saying that your office takes no role in ensuring or monitoring compliance by the TSA with the criminal provisions of the Privacy Act, and takes no action when you receive allegations of criminal violations of the Privacy Act? Or of invasions of privacy by persons criminally misrepresenting themselves as TSA employees?

And as Director of Privacy Policy and Compliance, would you care to comment on what, if any, procedures TSA employees are instructed or trained to follow when they receive complaints of criminal violations of the Privacy Act, or other privacy-related complaints related to the TSA? It would be helpful to my reporting to receive copies of any relevant TSA policies you can provide.

Thank you very much for your prompt reply, and for your offer to look into this. I look forward to hearing from you after you return to your TSA duties.

Sincerely,

Edward Hasbrouck

Edward Hasbrouck.org http://hasbrouck.org +1-415-824-0214

"The Practical Nomad: How to Travel Around the World" (3rd edition, 2004) "The Practical Nomad Guide to the Online Travel Marketplace" http://www.practicalnomad.com

Pietra, Peter <TSA OCC>

From:

Pietra, Peter <TSA OCC>

Sent:

Monday, July 10, 2006 2:32 PM

To:

'Edward Hasbrouck'

Subject: Follow-up to our conversation in San Francisco

Ed-

As promised, I've looked into the incident you mentioned to me. I don't find any matters that would constitute a violation of the Privacy Act or that may otherwise be of concern from a broader privacy viewpoint. In general you appear to have mistakenly attributed all actions at the airport to TSA, when in fact there are several organizations responsible for security functions.

Your blog implies that you were accosted by an Airserv employee while walking to the checkpoint. Based on my own experience flying out of Dulles Airport, and confirmed by my discussions with TSA personnel at Dulles, that is clearly not accurate. Airserv employees are stationed at the lines leading to the TSA screening checkpoint. As you well know from your own research linked to your blog, Airserv is a contractor to the airlines that checks the boarding pass against the passengers' identification to ensure that they are a ticketed passenger permitted to enter the screening checkpoint. As you state in your blog, they carry badges that identify them as Airserv employees and wear Airserv uniforms that are distinct from TSA uniforms. Either you had reached the head of the line to enter the screening checkpoint, or were standing in the line to enter the screening checkpoint when the Airserv employee asked for your identification as part of their official duties as a contractor to the airlines ensuring that only ticketed passengers were entering the TSA screening checkpoint. In either event, the request was entirely appropriate, and your professed concern that this was an individual seeking to engage in identity theft is unreasonable.

TSA requires airlines to request identification to confirm that the individual holding a boarding pass is the same individual issued the boarding pass. It does not require airlines to prohibit entry to individuals who do not show identification but airline security plans may be more rigorous than TSA requirements. I find no privacy issues in your version of events. You had already shown identification at the ticket counter so you cannot have an objection to showing identification, and you were asked for identification by authorized and uniformed Airserv personnel so I see no issue there. It is not possible for me to evaluate your demeanor during the incident, but your demeanor may have played a role in the request for police intervention which resulted in more extensive questioning by the airport authority police than would have been the case in routine screening by TSA.

You mention that you were repeatedly told that if you entered screening, you could not withdraw. That instruction is correct. Once you enter TSA screening checkpoints, you may not withdraw. You may choose, prior to entering the checkpoint, to show identification, submit to additional screening, or decline both and leave. Those are the same choices expressly discussed by the court in the Gilmore decision that you note in your blog.

The only documents photocopied by TSA were the boarding pass and the identification that you presented. Copying those documents assists in avoiding disputes over identity during civil or criminal enforcement proceedings. Your claim that TSA copied other documents is incorrect.

Your request for records associated with the incident is being processed under the FOIA and Privacy Act in order to provide you with the greatest access possible. You should expect a response directly from the FOIA office. I note for you that TSA does not have a copy of the airport police report and you will have to request that from them.